

THE HONORABLE RICARDO S. MARTINEZ

**UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE**

LISA HOOPER, BRANDIE OSBORNE,
KAYLA WILLIS, REAVY
WASHINGTON, individually and on behalf
of a class of similarly situated individuals;
THE EPISCOPAL DIOCESE OF
OLYMPIA; TRINITY PARISH OF
SEATTLE; REAL CHANGE,

Plaintiffs,

v.

CITY OF SEATTLE, WASHINGTON;
WASHINGTON STATE DEPARTMENT
OF TRANSPORTATION; ROGER
MILLAR, SECRETARY OF
TRANSPORTATION FOR WSDOT, in his
official capacity,

Defendants.

NO. 2:17-cv-00077 RSM

STATE DEFENDANTS' REPLY

Hearing date: 3/27/2020
Without Oral Argument

I. INTRODUCTION

Plaintiffs' response fails to establish any prejudice that would result by the Court granting Defendants' motion for conversion. The idea that this case has not been heard "on the merits" at the preliminary injunction hearing, which followed months of written and live discovery, completely ignores the comprehensive nature of the injunction proceedings in this case. Moreover, Plaintiffs have done nothing to resume litigating this case since the Ninth Circuit

1 issued its mandate on the interlocutory appeal on this Court's denial of class certification; quite
2 the contrary, Plaintiffs are moving to dismiss their claims with prejudice.

3 One way or another, this case will be resolved on the motions currently before this Court.
4 But the applicable law and the underlying procedural history of the case point toward conversion
5 being the appropriate result.

6 **II. ARGUMENT IN REPLY**

7 **A. Plaintiffs Were Provided Sufficient Notice Under Rules 56 and 65(a)(2)**

8 Plaintiffs argue they did not receive "clear and unambiguous notice" under Rule 65(a)(2).
9 That Rule pertains to *consolidation*, not *conversion*. If a court decides to advance a case's trial
10 on the merits to be heard at the same time as the motion for preliminary injunction, it must give
11 clear and unambiguous notice. Fed. R. Civ. P. 65(a)(2). This is because, as Plaintiffs point out,
12 it would be prejudicial for a court to decide the case on the merits without informing the parties
13 of its intention to do so. *See Univ. of Texas v. Camenisch*, 451 U.S. 390, 395 (1981). However,
14 neither the Court nor Defendants are proposing to consolidate the preliminary injunction hearing,
15 which has obviously long passed, with a final hearing on the merits; rather, Defendants are
16 asking the Court to convert its denial of Plaintiffs' motion for preliminary injunction into
17 summary judgment in favor of Defendants based on the factual record developed at the
18 injunction hearing. This is within a court's discretion, so long as the notice and hearing
19 requirements of Rule 56 are met. *See Air Line Pilots Ass'n, Int'l v. Alaska Airlines, Inc.*, 898 F.2d
20 1393, at 1397 n. 4 (9th Cir. 1990). As Defendant City of Seattle points out in its Motion, these
21 requirements were met in this case, and Plaintiffs received sufficient notice.

22 **B. Plaintiffs Would Not Be Prejudiced by Conversion**

23 Plaintiffs further argue that converting the Court's order denying a preliminary injunction
24 into a final judgment on the merits would "deny [them] a full opportunity to present their
25 respective case." Dkt. # 236 at p. 7 (internal quotations omitted). Setting aside the fact that
26 Plaintiffs have no intention of presenting a case because they are moving to dismiss their

1 complaint (Dkt. # 234), the notion that Plaintiffs were not presenting their case on the merits
 2 during the injunction phases is not supported by the record. Plaintiffs’ proposed preliminary
 3 injunction order, which was nearly identical to the proposed temporary restraining order, went
 4 much farther than preserving the status quo while the case was adjudicated on the merits. *See*
 5 Dkt. # 93-1. If granted, it would have effectively resolved the case in Plaintiffs’ favor, changing
 6 the practices of Defendants in how clean-ups were conducted in the City of Seattle. Dkt. # 93-1.

7 Additionally, Plaintiffs’ contention that they have been “solely litigating proceedings for
 8 emergency relief” (Dkt. # 236 at p. 8) is unpersuasive. Plaintiffs fail to articulate any manner in
 9 which their request for preliminary injunctive relief differs from the relief they would seek as
 10 part of a permanent injunction or declaratory ruling. And, their reliance on *Lamex Foods, Inc. v.*
 11 *Audeliz Lebron Corp.*, 646 F.3d 100 (1st Cir. 2011) is misplaced. In that case, the trial court
 12 consolidated a preliminary injunction hearing with a hearing on the merits of the complaint,
 13 which sought both damages (arising out of a payment dispute for frozen poultry) and injunctive
 14 relief (to bar the defendant from engaging in a “smear campaign” to prevent plaintiff from
 15 finding alternative buyers for its goods). *Id.* at 102-05. The Court of Appeals held this
 16 consolidation was improper because the trial court did not clearly signify its intent to consolidate
 17 the proceedings and did not obtain explicit consent from the parties, which had previously
 18 requested a jury trial, to dispose of the case through a consolidated hearing. *Id.* at 111. This is
 19 not the case here because a) this case involves conversion of an injunction ruling into summary
 20 judgment on the merits, not consolidation, and b) Plaintiffs have not demanded a trial by jury.

21 Plaintiffs further claim there are “numerous pieces of evidence” that could alter the
 22 Court’s findings of fact contained in its order denying a preliminary injunction. Dkt. # 236 at
 23 p. 8. Yet they fail to identify a single one; they only vaguely reference the fact that “the record
 24 is two years old.” Dkt. #236 at p. 9. This is particularly unpersuasive in light of the fact that
 25 rather than attempt to actually conduct discovery to uncover how Defendants’ policies and
 26 practices may have changed over time, Plaintiffs are dismissing their lawsuit. Their reliance on

1 potential new or different evidence is entirely theoretical. And, *State v. Pippin* has no bearing on
 2 this case's outcome for two reasons. First, that case concerned protections under article 1,
 3 section 7 of the state constitution for unhoused persons and holds that an unhoused person's tent
 4 and other personal belongings are entitled to constitutional protection. *State v. Pippin*,
 5 200 Wn. App. 826, 846, 403 P.3d 907 (2017). This case does not turn on whether the federal or
 6 state constitutions apply to unhoused individuals and their personal belongings; this Court has
 7 ruled that the City and State Defendants' policies and practices meet the reasonableness test
 8 under *Lavan* assuming the Fourth Amendment applies. Dkt. # 209 at pp. 18-24. Second, as to
 9 the State Defendants specifically, the Eleventh Amendment precludes Plaintiffs' state
 10 constitutional claims, and *Pippin* does not alter that analysis.

11 **C. There are No Genuine Issues of Material Fact, so Summary Judgment Is**
 12 **Appropriate**

13 While Plaintiffs claim there are "numerous" factual issues that remain, they misstate the
 14 Court's preliminary injunction ruling. This Court did not hold that "more 'context' was needed
 15 to resolve disputed material issues (see Dkt.# 236 at p. 10); what the Court actually held was that
 16 the Plaintiffs' presentation of videos, photographs, and declarations purporting to show the
 17 Defendants destroying personal property lacked sufficient context for the Court to determine at
 18 what stage in the clean-up process the evidence addressed and because of that lack of context
 19 "the Court is not convinced that Plaintiffs are likely to succeed in establishing the existence of a
 20 persistent and widespread City practice that violates their Fourth Amendment rights." Dkt. # 209
 21 at p. 23.

22 **III. CONCLUSION**

23 Conversion of the preliminary injunction ruling to dispose of Plaintiffs' lawsuit is
 24 appropriate. This case was fully litigated at the preliminary injunction stage, and Plaintiffs cannot
 25 convincingly establish unresolved issues that warrant further litigation. State Defendants
 26

1 respectfully request that this Court convert its Order (Dkt. # 209) into a final judgment on the
2 merits.

3 DATED this 26th day of March 2020.

4 ROBERT W. FERGUSON
5 Attorney General

6 *s/ Matthew D. Huot*

7 MATTHEW D. HUOT, WSBA #40606
8 Assistant Attorney General
9 Attorney for Washington State Department of
10 Transportation and Roger Millar
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26

CERTIFICATE OF SERVICE

I hereby certify that on March 26, 2020, I caused the foregoing document to be electronically filed with the United States District Court ECF system, which will send notification of such filing to all counsel of record.

DATED this 26th day of March 2020, at Tumwater, Washington.

s/Matthew D. Huot

MATTHEW D. HUOT, WSBA # 40606
Assistant Attorney General